

Bassett Creek Watershed Management Commission

BCWMC Capital Improvement Program Prioritization Committee Tuesday July 31, 2018

8:30 - 10:00 a.m.

Council Conference Room, Golden Valley City Hall

<u>Committee Members</u>: Commissioners Welch, Prom, Harwell, Carlson; Alternate Commissioners Monk, McDonald Black; TAC Members Asche and Eckman

AGENDA:

- 1. Review/Approve Notes from 6/7/18 Committee Meeting attached
- Review Highlights from 6/7/18 Presentation by Minnehaha Creek Watershed District (full presentation found here):
 http://www.bassettcreekwmo.org/application/files/4415/2940/9433/MCWD Presentation. pdf.
- 3. Review BCWMC Maps
 - Commission staff will present various watershed maps to be used in discussions. Maps can be found here:
 - http://www.bassettcreekwmo.org/application/files/6415/3252/9220/BCWMC_CIP_Prioritization_Maps_07242018_small_file.pdf
 - i. Figure 1 BCWMC Trunk System
 - ii. Figure 2 Watersheds Tributary to Priority Waterbodies
 - iii. Figure 3 Watersheds Tributary to Waters with TMDLs (Nutrients, Chloride, and Bacteria)
 - iv. Figure 3A Watersheds Tributary to Waters with Nutrient TMDLs
 - v. Figure 3B Watersheds Tributary to Waters with Bacteria TMDLs
 - vi. Figure 3C Watersheds Tributary to Waters with Chloride TMDLs
 - vii. Figure 4 BCWMC Floodplain
 - viii. Figure 5 Total Phosphorus Loading by Subwatershed (P8 Model Results)
 - ix. Figure 6 Total Phosphorus Loading (P8) and Redevelopment Areas (Golden Valley) and Land Use Study Areas (Plymouth)
 - x. Figure 7 Total Phosphorus Loading (P8) and Land Use Changes (Golden Valley) and Land Use Study Areas (Plymouth)
 - xi. Figure 8 Chloride Loading and High Density Land Uses
 - xii. Figure 9 BCWMC CIP Locations

- 4. Briefly Review 2013 Issues Prioritization Results attached
 - In thinking how projects or subwatersheds might be prioritized through this
 committee's work, we can look at how issues were ranked in 2013 as part of the
 development of the 2015 Watershed Plan. In June 2013, the Commission held a
 workshop with Commissioners, TAC, and some partners to prioritize issues identified
 through a gaps analysis and public input process. The ranked results are attached.
- 5. Discuss Prioritization Approaches see example prioritization matrix attached
 - The committee should discuss the merits and challenges with various methods of prioritization including these options:
 - i. Focus on certain areas: Should the Commission concentrate its CIP projects in certain areas of the watershed known to be pollution "hot spots" or known to have significant flooding? OR
 - ii. Prioritization matrix: Should the Commission use a scoring system or matrix that assigns points for certain aspects of potential CIP projects? See attached matrix mock up for discussion.
- 6. Set next meeting and adjourn

Possible future agenda items: How should the Commission engage with private landowners? Review grant programs implemented by other watersheds (Shingle Creek WMC, Mississippi WMO). Does the fiscal policy regarding levy amount need adjustment? Should CIP maintenance be considered for CIP funding?



Bassett Creek Watershed Management Commission

BCWMC Capital Improvement Program Prioritization Committee Meeting Notes

Thursday June 7, 2018 8:30 – 10:00 a.m.

Lower Conference Room, Golden Valley City Hall

<u>Committee Members and other present</u>: Commissioner Welch, TAC Members Asche and Eckman; Commission Engineers Chandler and Williams; Administrator Jester; Becky Christopher, Minnehaha Creek WD

- 1. Welcome and Introductions
- 2. Approve Notes from 4/24/18 Committee Meeting
- 3. Subwatershed Targeting and Prioritizing Projects & Engaging Private Businesses in Minnehaha Creek Watershed

Becky Christopher with the Minnehaha Creek Watershed District (District) gave a presentation on how the District previously implemented CIP projects, how it began engaging businesses about stormwater and creek management, and how it continues to develop a more cooperative, yet targeted approach to CIP implementation. (Presentation and notes available at: http://bassettcreekwmo.org/document/meeting-materials-minu)

Becky noted that in the past, the District constructed CIP projects in a "scattershot" method across the watershed, working to improve water quality in impaired lakes without considering landuse planning or other circumstances in the local communities. She noted that often good opportunities were missed, many projects stalled before implementation, and there was no accumulating measurable result.

Becky reported that a large project implemented in cooperation with Methodist Hospital was the catalyst for multiple projects that now extend throughout the "Minnehaha Creek Greenway Corridor." She noted that the District worked to understand the hospital's issues and goals when it was seeking a permit for expansion. She noted the District saw an opportunity to improve the creek and meet the hospital's goals at the same time.

Becky then presented information on several more projects in the corridor where the District engaged and cooperated with private businesses and cities to address biological and water quality impairments through stormwater treatment; flood storage; parks, trails and open space; and even community vitality and safety. She noted this work sometimes included land acquisition. She reported that momentum built along the corridor through the development of relationships and true dialogues among the District, cities, and private entities.

Eric Eckman noted that city staff, particularly in the community development and planning departments, usually have knowledge of areas ripe for redevelopment. He noted he is engaged with the redevelopment team when projects are being proposed. Derek Asche noted that although he personally isn't at the table, that other city staff are regularly in discussions with entities proposing redevelopment projects. Derek indicated there is definitely more room for partnerships among the BCWMC, private entities and the cities and that the MCWD model is better suited for taking advantage of opportunities as they arise.

There was discussion about how regional stormwater management is more effective than hundreds of small BMPs across the landscape. Engineer Chandler noted that the pollutant hot spot map could be layered with the redevelopment potential map to see where opportunities for larger projects exist.

Becky continued by reviewing the District's 2014 Guiding Policy that resulted from the successful partnerships and projects in the Corridor: "In pursuit of a balanced ecology." She discussed how the District focuses on one area (or subwatershed) for several years in order to build relationships and understand future landuse, transportation, and economic development plans. She noted that various subwatersheds are in different phases including and early stage (1): inventory and whole system and resources understanding; middle stage (2): planning, building relationships, bringing partners together and finding common goals; and late stage (3): designing and building phase.

Becky reported that certain subwatersheds are chosen due to significant impairments and/or opportunities due to development pressure. She also noted the District has a separate implementation program aimed at responding to capture additional opportunities outside of priority subwatersheds. She pointed to specific policies in the District's watershed plan and their CIP to gain even more understanding on the District's new approach to implementation.

4. BCWMC CIP Project Gatekeeper and Hot Spot Maps

This item was not discussed for lack of time.

5. 2013 Issues Prioritization Results

This item was not discussed for lack of time.

6. Set next meeting and adjourn – No meeting date was set. It was noted that the MCWD's approach and Becky's presentation should be summarized at the next meeting for absent committee members and that Becky's presentation should be shown at a future Commission meeting for a wider audience.

Future agenda items:

- Review maps of CIP Project gatekeeper criteria and hot spot maps
- Review 2013 issues prioritization results
- Review of grant programs implemented by other watersheds (Shingle Creek WMC, Mississippi WMO)

Bassett Creek Watershed Management Commission Workshop

Results of Prioritization Exercise with Commissioners, Alternates, TAC and Technical Partners (TRPD, BWSR, Met Council) ~ June 24, 2013

Rank (Tally of	Broader	Examples of specific issues identified through small group									
points)	Topics to be Ranked	meetings, online survey, Gaps Analysis (<mark>GA</mark>), and self-assessment									
		Non-natural shorelines									
	Degraded	Lack of buffers									
#5	Streams and	Sediment build-up									
(25)	Shorelines	Streambank erosion									
		Address roles, responsibilities, funding for removing sediment deltas GA9									
		Reassess factors for prioritization of stream restoration projects GA10									
		Encourage or set standards for natural shoreline restoration methods GA11									
		Consider watershed-wide buffer policy for wetlands, lakes, creek GA12									
		Too many weeds									
		Aquatic invasive species – need to define BCWMC role in issue GA11									
	Lack of	Terrestrial invasive species									
	Biodiversity	Too many geese									
#8		Lack of wildlife diversity									
(13)		Loss of thousands of ash trees in watershed									
		Define policies aimed at protection of rare and endangered species GA11									
		Identify opportunities to maximize cooperative resource protection with agencies									
		GA20									
		Light rail impacts to Bassett Creek, wetlands and natural areas									
#9	Wetlands	Abundance of cattails in ponds resulting in flooding problems									
(5)		Consider watershed-wide buffer policy for wetlands, lakes, creek GA12									
(3)		Evaluate BCWMC role in wetland issues GA12									
		Lack of education and knowledge among residents about condition of water and									
	Lack of	how to improve water quality									
	Education	Need better sources of information									
#6	& Information;	Disconnection of public from natural resources									
_	Need for	Lack of volunteer opportunities									
(21)	Behavior	Too much trash									
	Change	Too many motorboats, water skiing, jet skiing									
	Change	Too much pet waste									
	(Actions by	Too much lawn irrigation using lake water									
	Individuals)	Mowing to edge of water, not leaving buffer									
	,	Expectations that problems can be solved quickly with silver bullet Implement city staff training programs GA15									
		Develop ways to demonstrate BCWMC success (evaluation metrics) GA15									
		Develop new ways (using technology) to interact with public GA15									
		Take advantage of education opportunities associated w/ projects GA16									
		Assess and redefine roles and partnerships in educational efforts GA16									
		Identify topics not adequately addressed in current education program GA16									
		identity topics not ducquately addressed in current cadeation program date									

		Lack of public access								
	Recreation	Unmaintained public access sites								
#9	Needs	No obstructions for kayaking/canoeing								
(5)	110000	Too many weeds can be dangerous for swimming and boating								
		Need to balance recreation with habitat								
		Chemical pollutants in water								
	Water Quality	Too much algae; too much phosphorus								
#3 (35)	Water Quanty	Low water clarity								
		Fish consumption advisories								
		Need to establish quantifiable water quality standards (Level I standards) GA3								
		Expand/revisit list of approved BMPs GA4								
		Consider infiltration requirements GA4								
(35)		Find ways to take advantage of redevelopment GA5								
		Clarify roles in TMDLs GA5								
		Address maintenance responsibilities for WQ management facilities GA6								
		Revisit water quality monitoring programs and partnerships GA6								
		Address impaired waters with CIP projects and other programs – Self Assessment								
		(some projects not implemented)								
		Runoff from yards, streets, highways								
		Lack of infiltration or diversion in lawns								
	Effects of	Salt use								
	Stormwater	Runoff without filtration or treatment, more treatment needed								
	Runoff and	Concentrated areas of impervious surfaces								
#1	Development	Chemicals and pollutants in runoff								
		Runoff from older commercial/industrial areas								
(42)		Construction site erosion								
		Effects of developments on waterbodies, wetlands, and water quality								
		Leaks and spills from railroads								
		Aging infrastructure								
		Effects of dredging								
		Stormwater ponds filling in, not enough storage to be effective								
		Revise Plan language to require compliance with NPDES GA9								
		Consider revising erosion and sediment control triggers GA9								
		Evaluate existing project review triggers GA20								
		Review purpose and responsibilities for erosion control inspections GA10								
		Fluctuating water levels								
	Water Quantity,	Flooding								
	Water Levels,	Need more land acquisition for flood easements								
	Flooding	Low water levels on Medicine Lake								
	(including	Need to study effects of Medicine Lake's possible water level manipulation on								
#2	Medicine Lake)	floodplain, water quality, water temperatures, overall lake health								
(37)		Address possible rate control requirements GA8								
(,		Consider flood control objectives in all projects GA8								
		Consider policies to handle conflicts betw FEMA & BCWMC flood levels GA8								
		Flood control project inspection/maintenance – streamline inspections, clarify								
що.	Flood Control	responsibilities GA18								
#8	Project GA18	Flood control project replacement – consider finances for maintenance and								
(13)		replacement <mark>GA18</mark>								

		Lack of funding								
	Governance,	Requires commitment of all 9 member cities in watershed								
	Management &	Projects don't benefit enough of the population								
	Funding	Lack of commitment and leadership from politicians to seek more funding to								
		improve natural resources								
#7		Better prioritization of projects								
(18)		Lack of city-implemented projects								
(-0)		Need more tax incentive for better projects								
		Need to balance management of recreational lakes vs. scenic ponds								
		Pond management before lake management								
		Cities make sacrifices for industry								
		Need incentives or grants for homeowners to install raingardens and restore								
		shorelines								
		Develop process to evaluate cities for compliance and implementation of local water								
		management plans GA19								
		Determine if BCWMC is best entity to resolve inter-governmental issues GA19								
		Refine procedures for choosing and implementing CIP projects GA20								
		Groundwater quality and quantity in wells in Medicine Lake								
	Groundwater	Lack of structure and collaboration among agencies with groundwater management responsibilities								
		Need better data on impacts of groundwater usage on surface water								
#4		Lead levels in drinking water								
(32)		Too much groundwater consumption								
` '		Assess and define a BCWMC role in groundwater management GA13								
		Incorporate MIDS site considerations and tools for GW protection GA13								
		Evaluate/incorporate Dept. of Health guidance for GW protection GA14								

DRAFT BCWMC Project Prioritization Scoring Matrix

	Gatekeeper Criteria (Policy 110)				Prioritization Criteria (Policy 110)				Other BCWMC Goals (not covered in Policy #110 criteria)									
	Part of Trunk System	Protects/improves water quality of priority waterbody	Addresses approved TMDL or WRAPS	Addresses a flooding concern	Protects/restores existing BCWMC infrastructure	Addresses erosion and sedimentation issue	Intercommunity watershed	Addresses infrastructure or property damage issues	Protect and enhance fish and wildlife habitat	Maintain or improve shoreland integrity	ncrease quality and quantity of wetlands	Protect the quality and quantity of groundwater	Address chloride issues	Strengthen awareness of BCWMC and public confidence	Educational or demonstration value	Minimize the spread and impact of AIS	Increase understanding of/resilience to climate change	Total Score
Score	_																	
Range	1	1	5	5	1	1	1	1	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	0.5	
Project 1																		
Project 2																		
Project 3																		
Project 4																		
Project 5																		
Project 6		_	_		_	_	_			_	_	_	_					